The Conditions of Continuity and the Drivers of Change

By William K. Cummings

The George Washington University

Overview

- CAP project initiated in 2004
- Went to the field in 2007 in "19" Settings
- For 10 of these, one aim was to compare 2007 finding with the 1992 Carnegie survey
- CAP Model: Initial Conditions> Drivers> Response> Changes in Beliefs/Work> Impact on National Development
- Assumption that over the past two decades there was much change in the context the academy works in/with and this led to changes in the academy
- Goal today is to review three "Changes" in the Academy
- Will argue that there is much change, but also much Continuity

The Changing Context

- Perception of Higher Education as a Public Good Is Challenged.
- Rise of market ideology---- questioning efficiency and effectiveness of public services.
- Most Economies have only experienced moderate Economic Growth.
- Globalization: Most economies have become more open.

Country	GDP per	GDP per	Average	Exports of	Exports of
	capita 1992	capita 2007	% Annual	Goods &	Goods &
	(constant	(constant	Growth	Services as	Services as
	2000 US\$)	2000 US\$)		% of GDP	% of GDP
				1992	2007
Mexico	5,169	6,561	1.6%	15	28
Brazil	3,282	4,290	1.8%	11	13
Korea	7,841	15,158	4.5%	27	42
Hong Kong,	22,263	34,041	2.9%	138	208
China					
Australia	17,158	24,756	2.5%	16	20
UK	19,728	28,915	2.6%	23	27
Japan	34,801	40,707	1.1%	10	18
US	28,402	38,701	2.1%	10	12
Germany	20,566	25,249	1.4%	24	47
Netherlands	19,354	26,889	2.2%	55	75

Table 1. Indicators of GNP per Capita, and Export Trade as a Percent of GDP, 1992and 2007

Source: World Bank Economic Indicators.

More on the Changing Context

- Emerging Belief in the Value of Higher Education for Most Citizens.
- Massification involving the Expansion of the number of students and the number of faculty
- Massification leads to Institutional Differentiation, increase of contingent faculty

Year		1992		2007				
	Total Tertiary	GER	Teaching Staff	Total Tertiary	GER	Teaching staff	% Increase in Total Tertiary	% Increase in Teaching Staff
Australia	559,365	0.4	28417	1,083,715	0.75	34413	94%	21%
Hong Kong, China	85,214	0.19	5,978	194,236	0.42	10,500	128%	76%
Japan	2,899,143	0.3	286,166	4,032,625	0.59	515,732	39%	80%
Republic of Korea	1,761,775	0.4	77,458	3,208,591	0.96	201,851	82%	161%
Brazil	1,591,176	0.1	134,403	5,272,877	n.a.	367,638	231%	174%
Mexico	1,302,590	0.13	134,424	2,528,664	0.28	274,618	94%	104%
Germany	2,033,702	0.35	279,806	2,278,897	n.a.	295,447	12%	6%
Netherlands	493,563	0.42	41,217	590,121	0.62	44,632	20%	8%
United Kingdom	1,385,072	0.33	89,500	2,362,815	0.58	129,930	71%	45%
United States of America	14,360,965	0.78	826,000	17,758,870	0.86	1,310,453	24%	59%

Table 2. Enrollment in Total Tertiary Education, Gross Enrollment Ratios, and Teaching Staff, 1992-2007

Source: UNESCO.

Notes: Mexico 1993 data, Mexico Teaching Staff for 1991, Germany 2007 Total Tertiary excludes ISCED Level 6 and hence GER 2007 (Levels 5&6) is not available,

Germany Teaching Staff is for 1993. Unesco does not provide statistics for Hong Kong so we report estimates supplied by the Hong Kong research team

Public Funding is Down

Table 3. Publi	Table 3 . Public Expenditure per Pupil as % of GDP per capita, Tertiary Level								
Declines		_		_					
		Year							
System	1995	2005	2007	1995-2007					
Mexico	57.8	39	38	19.8					
Brazil	109.8	35	29.6	80.2					
Korea	5.6	8.7	9.0	-3.4					
Hong Kong	66.2	59.7	38.5	27.7					
Australia	28	21.5	20.2	7.8					
UK	39.2	31.6	24.3	14.5					
Japan	13.7	19.2	20.1	6.4					
US	24	23.1	21.7	2.3					
Germany	39.6	n.d.	n.d.	n.d.					
Netherlands	45.8	42.4	40	5.8					

S&T Competition is UP? (R&D as % GDP)

Country/Year	1996	2002	2009
Mexico	.42	.39	.37
Brazil	.76	1.04	1.08
Korea			3.36
Japan	2.92	3.12	3.33
Australia	1.68	1.54	2.21
UK	1.87	1.87	1.85
US	2.60	2.67	2.88
Germany	2.31	2.5	2.78
Netherlands	2.09	1.88	1.82

	19	990	20	00	200	7	
Country	#	World	#	World	#	World	%
	Articles	Share %	Articles	Share %	Articles	Share %	Change
							in World
							Share
							1990-
							2007
World Total	508,795	100.0	632,781	100.0	758,142	100.0	
Mexico	1038	.2	2950	.5	4,223	.6	173.0
Brazil	2374	.5	6195	1.0	11,885	1.6	236.0
Korea	1170	.2	9386	1.5	18,467	2.4	959.3
Hong Kong,	995	.2	4914	.8	7127	1.1	510.0
China							
Australia	10,664	2.1	14,700	2.3	17,831	2.4	12.2
UK	39,069	7.7	49,485	7.8	47,121	6.2	-19.1
Japan	38,570	7.6	55,413	8.8	52,896	7.0	-8.0
US	191,559	37.6	196,221	31.0	209,695	27.7	-26.5
Germany	32,295	6.3	43,440	6.9	44.408	5.9	-7.7
Netherlands	10,176	2.0	12,330	1.9	14,210	1.9	-6.3

Table 4. Relative Country Shares of the World Total of Scientific Articles Shifts, 1990 to 2007

Source: NSB (2010), p. 5-14. The articles included in this table are those listed in the Science Citation Index and the Social Science Citation Index. Where the authors of an article are from two or more countries, fractions are used to indicate country attribution.

Continuities in the Context

- While much change, also much continuity: little change in Rankings in GNP per capita, Rankings in global trade, Rankings in tertiary GER, Rankings in population, Rankings in size of the professoriate, ranking in # of scientific articles.
- Other Constants: Relative System Size, Language of Instruction, Regional Affiliations
- So in thinking about context and its impact, 2 simple formulas:
- Yesterday = (Initial) Conditions + Error
- Today = Yesterday (as a function of yesterday's conditions) + Change Generated by Drivers + "Error"
- Will Illustrate with 3 examples

Teaching-Research Balance

Table 5. Academic Pre	Table 5. Academic Preferences: Do Your Interests Lie Primarily in Teaching or in									
Research?								_		
2007/Country	DE	UK	US	JP	KR	HK	AU	BRZ	MX	
Primarily Teaching	10	10	24	6	3	9	7	8	20	
In both but leaning	18	27	34	23	29	28	23	42	37	
towards Teaching										
In both but leaning	40	37	34	57	61	52	40	42	33	
towards Teaching										
Primarily Research	32	26	9	14	7	11	29	7	5	
1992/Country										
Primarily Teaching	8	12	27	4	5	11	13	20	14	
In both but leaning	27	32	36	24	40	35	35	42	45	
towards Teaching										
In both but leaning	47	40	30	55	50	46	43	36	37	
towards Research										
Primarily Research	19	15	7	17	6	8	9	3	4	

Table 6	Table 6. Average Hours Per Week Devoted to Teaching by Country 1992 and 2007									
Country	y	DE	UK	US	JP	KR	HK	AUS	BRZ	MX
2007	HRS	12.3	15	21.6	21.8	21.4	19.9	17.6	18.9	21.5
Teachir	Teaching									
1992	HRS	16.4	21.3	18.7	19.7	23.1	19	21.8	21.9	16.9
Teachir	Teaching									

		Cor	nditions				D	rivers	
System	Market- based Coordin ation	Tuition- based Funding	'Private Sector	Economic Growth	Higher Ed a Private Good	Massificat ion: System Expansion	Massifica tion; Different iation	Populatio n Decline	R&D Fund Up
Mexico	Moderat e	Moderate	Yes	Rapid	Moderate	High	Moderate	Low but Increasing	Yes
Brazil	Moderat e	Moderate	Yes	Rapid	Moderate	High	High	Lo but Increasing	Yes
Korea	Rising	High	Yes	Very Rapid	Moderate	High	High	Moderate	Yes+
Hong Kong	High	High	No	Rapid	Moderate	High	Limited	Moderate	Yes+
Australi a	Very High	Very High	Yes	Moderate	High	Moderate	Some	Moderate	No
UK	Very High	Moderate	No	Moderate	High	Moderate	Some	High	Yes
Japan	Moderat e	Moderate	Yes	Slow	Moderate	Moderate	Some	High	No
US	Very High	Very High	Yes	Moderate	High	Moderate	High	Moderate	No
Germany	Moderat e	Moderate	No	Moderate	Moderate	Moderate & Increasing	High	Moderate	No

Figure 2. Main Contextual Factors and Drivers Influencing the Teaching Research Balance of National Systems

The Calculus of Impact

- High or Rapid = 1
- Moderate = .5
- \Box Low = 0
- Then sum all of the scores for the conditional factors
- Repeat for the drivers

Country	Conditions	Rank of	Actual	Drivers	Rank of	Actual
		Estimate	Rank		Estimate	Rank
Mexico	2.5	6	8	2	6	1
Brazil	3	2	2	2.5	4	6
Korea	3.5	1	1	2	8	5
Hong	2	8	6	2.5	4	4
Kong						
Australia	3	2	3	3.5	1	8
UK	3	2	4	1.5	9	9
Japan	2.5	6	5	2	6	3
US	2.5+	5	7	3.5	1	2
Germany	1.5	9	9	3	3	7

Table 7. Relative Aggregate Strength of Contextual Factors for Teaching Load

Internationalization

Figure 3. Ma	ain Context	ual Factors	s and Drive	rs Influenci	ng the Inter	rnationaliz	ation of Na	tional Syste	ems
		Con	ditions				Γ)rivers	
System	Economic Level	Participa -tion in World Trade	System Size	'Internati onal' Language	Economic Growth	Globali- zation	Massifica tion: System Expansio n	Massifica tion; Different iation	Knowledge Production
Mexico	Moderate	Moderate	Moderate	No	Rapid	Moderate	High	Moderate	Low but Increasing
Brazil	Moderate	Moderate	Moderate	No	Rapid	Moderate	High	High	Lo but Increasing
Korea	Rising	High	Moderate	No	Very Rapid	High	High	High	Very High
Hong Kong	High	Very High	Small	Yes	Rapid	Very High	High	Limited	Very High
Australia	High	High	Moderate	Yes	Moderate	Moderate	Moderate	Some	Moderate
UK	High	Moderate	Moderate	Yes	Moderate	High	Moderate	Some	High
Japan	Very High	Moderate	Large	No	Slow	Moderate	Moderate	Some	High
US	Very High	Moderate	Large	Yes	Moderate	Moderate	Moderate	High	Moderate
Germany	High	High	Moderate	No	Moderate	Moderate	Moderate & Increasin g	High	Moderate
Netherland s	High	Very High	Small	Yes	Moderate	High	High	High	Moderate

Table 9. Percent of Academics who Indicate They Collaborate with Foreign Partners inResearch

	% that Coll	aborate
	1992	2007
Mexico	39.9	34.6
Brazil	24.2	28.4
Korea	25.1	29.5
Hong Kong, China	65.0	60.2
Australia	57.0	59.3
UK	43.1	61.4
Japan	28.5	23.8
US	39.1	33.3
Germany	55.0	50.0
Netherlands	74.3	62.9

Sources: For 2007 question D1, for 1992 question 65a

Country	Conditions	Rank of	Actual	Drivers	Rank of	Actual
		Estimate	Rank		Estimate	Rank
Mexico	1.5	7	6	2	3	8
Brazil	1.5	7	10	1.75	6	3
Korea	2.5	3	9	3.5	2	2
Hong Kong	3+	2	2	4.5	1	1
Australia	2.5	3	3	1	7	7
UK	2	6	5	2	3	3
Japan	1.5	7	8	.5	8	8
US	1.5	7	7	.5	8	8
Germany	2.5	3	4	.5	8	8
Netherlands	4+	1	1	2	3	3

Table 8 Relative Aggregate Strength of Contextual Factors re Intl. Collaboration

Loyalty

Table 11. Percent of Academics who Indicate That Their Affiliation with their Institution is Important

	% who say Institutional Affiliation is Important		
	1992	2007	
Mexico	94	93	
Brazil	96	79	
Korea	97	74	
Hong Kong, China	78	60	
Australia	74	50	
UK	84	38	
Japan	80	63	
US	90	61	
Germany	34	51	
Netherlands	Nd	50	

Sources: For 2007 question B4, for 1992 question 17

Figure 3 Main Initial Conditions and Drivers Influencing the Decline in Institutional Loyalty									
Loyarcy	y Initial Conditions			Drivers					
System	Shared Govern ance Accept	Respe ct for Acade mic	Stat e see s	Rise of Mark et	Massif ica- tion	Privati za- tion	Decli ne in Publ ic	Mana ger's Role Expan	Perform ance Evaluati on
	ed	Freed om	HE as Pub lic Goo d	Ideol ogy			Supp ort of HE	ds	Streng- thened
Mexico	Somew hat	Yes	Yes	Mini mal	Early Stages	Increa sing	No	Contr acts	Modera te
Brazil	Somew hat	Yes	Yes	Mini mal	Early Stages	Increa sing	Shar p	Contr acts	Modera te
Korea	Somew hat	Mode rate	Yes	Mode rate	Hi	Hi	No	Stable	Conside rable
Hong Kong	Yes	Yes	Yes	Mode rate	Mode rate	Low	Mod est	Modes t	Conside rable
Austral ia	Yes	Yes	Yes	Stron g	Hi	Modes t	Mod est	Expan ds	Conside rable
UK	Yes	Yes	Yes	Stron g	Hi	Low	Shar p	Expan ds	Conside rable
Japan	Yes	Yes	Yes	Mode rate	Hi	Hi	No	Modes t	Modera te
US	Yes	Yes	Yes	Stron g	Hi	Moder ate	Mod est	Modes t	Conside rable
Germa ny	Yes	Yes	Yes	Mini mal	Mode rate	Neglig ible	Stabl e	Expan ds	Modera te
Netherl ands	Yes	Yes	Yes	Mini mal	Mode rate	Neglig ible	Stabl e	Expan ds	Modera te

Country	Conditions	Drivers
Mexico	2.5	.5
Brazil	2.5	.75
Korea	2	3
Hong Kong	3	2.5
Australia	3	4
UK	3	5
Japan	3	2.5
US	3	3.5
Germany	3	1.5
Netherlands	3	1.5

Table 12. Relative Strength of Contextual Factors for Loyalty

Conclusions

- Context is composed of conditions and drivers
- Much variation in the conditions and the drivers of the 10 systems we have reviewed
- Today = Yesterday + Change
- Yesterday is determined by Conditions; our predictions for the three examples were very successful
- Change is determined by the Drivers; our predictions on T/R Balance and Loyalty were successful

Most important contextual factors: Conditions

- Higher education as a public good---a firmly established value through the eighties
- System scale, especially as it influences the availability of domestic colleagueship
- The Language of instruction, with the contrast between systems that use English as contrasted to other languages

Drivers

- Higher education as a private good---a belief that became increasingly pervasive from the mid-eighties, and helps to account for many of the 1992 to 2007 changes discussed in this analysis
- The increasing reliance on market signals for the coordination of higher education
- The pressures of massification
- □ The demand for relevance.
- The new competition to be World Class, especially in research

4 Patterns of Change

	Conditions Similar	Conditions Vary
Drivers Similar	Job Satisfaction is Stable	Differing Levels of Internationalization Persist
Drivers Vary	Institutional Loyalty Declines	Teaching-Research Balance Shifts
		Research Productivity Shifts